

Fact Sheet

"Looking the Other Way"—Lobbyist Contributions in Maine

It is time for Maine to enact a year-round lobbyist contribution ban.

Existing Law: Although few legislators defend the practice, there is nothing illegal about legislators' soliciting contributions from lobbyists or lobbyists making contributions to legislators. In fact, if a legislator has a PAC, the amount of the contribution a lobbyist may give is unlimited. Contributions of \$500, \$1,000 and even \$10,000 are possible and even commonplace. The only restriction is that lobbyist solicitations or contributions from lobbyists may not occur between the opening of the legislative session and the final gavel (adjournment sine die). Also, Clean Elections candidates cannot have a PAC and can only solicit small amounts of seed money. Qualifying contribution to MCEA candidates may only come from lobbyists if they reside in the candidates' home district.

Hitting Up Lobbyists in Maine: Lobbyists play a large role in private fundraising for candidate campaigns, and it's getting bigger. There is an emerging trend where the chairs of legislative committees solicit lobbyists who have business in their committee. For example, the House and/or Senate chairs (and/or lead legislator in the minority party) in the Energy, Utilities and Technology Committee could invite lobbyists for the large power utilities and/or wind power advocates to attend a fundraiser or even pay \$3,000 to be a "host." These new "Chairman's PACs" that focus on lobbyists create a worrying appearance of special interest favoritism at the committee level – where the real policymaking often occurs in Maine.

Other States are Leading the Way On Banning
Lobbyist Contributions: Many states recognize that
lobbying and campaign contributions are a
dangerous mix. According to the National
Conference of State Legislatures, five states (Alaska,
Kentucky, South Carolina, Tennessee and California)

already ban lobbyist contributions at any time. Twenty-six states have some form of session ban, including fifteen states that ban contributions from any source during the session. Connecticut and Massachusetts ban lobbyist contributions larger than \$100 and \$200 respectively. These states are providing leadership on this issue and ensuring that elected officials do not appear to be trading access and favors with contributors.

The Constitution Does Not Prohibit a Ban: There is a First Amendment right to lobby the legislature, and courts have also upheld the right to make campaign contributions. But lobbyists should not be using money to secure access or bolster their position with legislators. And legislators need to refrain from soliciting those with business before them. In Maine we now see professional lobbyists specifically targeted for large campaign contributions – a practice that poses a serious threat to legislative impartiality. Courts have recognized that where the recipient is a legislator, the state is justified in regulating their contributions to protect public confidence.

The Solution: The current "session ban" is good policy, but does not go far enough anymore. It makes no sense to prohibit contributions after the opening gavel, but to look the other way regarding contributions made just a few hours earlier. Contributions from special interests to the lawmakers that decide on their legislative agenda are inappropriate at any time. Let's put an end to the appearance of favoritism, special access, and unfair influence over the lawmaking process. MCCE supports LD 413 – An Act To Limit the Influence of Lobbyists by Expanding the Prohibition on Accepting Political Contributions.

Contributions Linked to Lobbying – 2016 Cycle Illustrative Examples

Contributions to Leadership PACs and Caucus PACs			
	Total	Number of	
Contributor with Lobbying Connection	Contributed	Contributions	
MAINE ASSOCIATION OF REALTORS PAC	\$80,225	41	
TIME WARNER CABLE	\$75,613	29	
ANTHEM BLUE CROSS BLUE SHIELD	\$57,750	27	
MAINE BANKERS ASSOCIATION POLITICAL ACTION COMMITTEE	\$55,750	41	
MAINE CREDIT UNION LEAGUE - LEGISLATIVE ACTION COMMITTEE	\$54,900	47	
BERNSTEIN SHUR	\$38,200	49	
ASTRAZENACA PHARMACEUTICALS	\$34,250	37	
CIANBRO CORPORATION, INC.	\$33,275	55	
CENTRAL MAINE POWER POLITICAL ACTION COMMITTEE	\$32,800	45	
PIERCE ATWOOD LLP	\$30,205	63	
ALTRIA CLIENT SERVICES, INC.	\$29,750	21	
PHARMACEUTICAL RESEARCH & MANUFACT. OF AMERICA (PHRMA)	\$27,750	31	
VERRILL DANA LLP, ATTORNEYS AT LAW	\$27,500	45	
WAL-MART STORES, INC.	\$26,500	25	
PFIZER, INC.	\$23,500	19	
DIAGEO NORTH AMERICA, INC	\$20,000	27	
EATON PEABODY	\$17,000	56	
EMERA MAINE	\$16,250	27	

Contributions to Candidates			
	Total	Number of	
Contributor with Lobbying Connection	Contributed	Contributions	
MAINE ASSOCIATION OF REALTORS PAC	\$8,500	27	
ASSOCIATED BUILDERS AND CONTRACTORS OF MAINE PAC	\$6,600	27	
MEA FUND IN SUPPORT OF PUBLIC EDUCATION	\$4,875	13	
CIANBRO CORPORATION, INC.	\$4,475	14	
SUMMIT NATURAL GAS OF MAINE, INC.	\$3,875	11	
MAINE CREDIT UNION LEAGUE - LEGISLATIVE ACTION COMMITTEE	\$3,575	24	
NAIFA-ME PAC (NATIONAL ASS'N OF INS. AND FIN. ADVISORS OF ME)	\$3,250	13	
MITCHELL TARDY	\$3,200	10	
PIERCE ATWOOD LLP	\$2,825	12	
ASTRAZENACA PHARMACEUTICALS	\$2,800	12	

Campaign finance reports do not always reliably indicate whether a contributor has lobbying connections. The information in these tables is presented only to illustrate certain examples and is not meant to be all-inclusive.